

**CHAPTER 14**  
**INTERGOVERNMENTAL COORDINATION ELEMENT**

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### INTERGOVERNMENTAL COORDINATION ELEMENT

#### A. OVERVIEW

The purpose of the Intergovernmental Coordination Element is to coordinate the Volusia County Comprehensive Plan with the comprehensive plans of adjacent local governments and regional and state agencies. This Element also strives to determine and respond to the needs for coordination mechanisms between Volusia County and adjacent local governments and regional and state agencies.

The Intergovernmental Coordination Element establishes a goal, objectives and policies aimed at meeting the requirements to coordinate planning activities with adjacent local governments. It sets forth both policies and implementation strategies developed to attain the intergovernmental coordination goal and objectives.

The local governmental entities within Volusia County's area of concern, as defined by Florida Administrative Code, Section 9J-5.015(1), are 16 municipalities within Volusia County and 7 adjacent counties. There are two adjacent municipalities within the adjacent counties.

This Intergovernmental Coordination Element has been developed to meet the requirements of Section 163.317(6)(h), Florida Statutes (F.S.) and Section 9J-5.015, Florida Administrative Code (F.A.C.).

These laws establish the minimum requirements for the content of the Intergovernmental Coordination Element. This Element also addresses specific policies developed in the East Central Florida Regional Policy Plan.

The adopted components of the Intergovernmental Coordination Element include the Overview, Goals, Objectives, and Policies.

A report containing the "support" components of the Intergovernmental Coordination Element will be printed separately. It will contain, among other things, an inventory of existing coordination mechanisms, analyses of the effectiveness of existing coordination mechanisms, specific problems and needs within each Comprehensive Plan element which would benefit from coordination, and a means of achieving increased coordination.

TABLE 1  
ADJACENT GOVERNMENTS/ORGANIZATIONS

<u>Municipalities</u>	<u>Counties</u>
Daytona Beach	Brevard
Daytona Beach Shores	Lake
South Daytona	Orange
Edgewater	Seminole
Ormond Beach	Flagler
Port Orange	Marion
New Smyrna Beach	Putnam
Holly Hill	
Ponce Inlet	<u>Adjacent Municipalities within</u>
Oak Hill	<u>Adjacent Counties</u>
Pierson	Flagler Beach
Lake Helen	Sanford
Orange City	
DeLand	
Deltona	
DeBary	
School Board of Volusia County	
Independent Special Taxing Districts	

## B. GOAL, OBJECTIVES AND POLICIES

### GOAL:

- 14.1 Volusia County shall initiate and/or participate in the intergovernmental coordination mechanisms necessary to ensure consistency among local, county and regional government plans and policies and to resolve any conflicts that may arise.

### OBJECTIVE:

- 14.1.1 Volusia County shall continue communication with adjacent cities and counties and federal, state and regional agencies, among others, via effective formal and informal coordination mechanisms to ensure consistency in planning related matters and to coordinate the impacts of development. The formal and informal mechanisms shall include membership in areawide organizations and multi-level staff communication.

### POLICIES:

- 14.1.1.1 Volusia County shall continue to review the comprehensive plans and plan amendments of adjacent local governments, state and regional agencies for consistency with the goals, objectives, and policies of this Comprehensive Plan.
- 14.1.1.2 All adjacent local governments and the Volusia County School Board shall be forwarded a copy of the proposed Comprehensive Plan, prior to the Volusia County Council's public hearings, for review and comments.
- 14.1.1.3 Volusia County shall continue to support and cooperate with the Volusia Council of Governments.
- 14.1.1.4 Volusia County shall continue to coordinate with adjacent local governments to ensure consistency in land planning for those lands adjacent to an incorporated area or an adjacent county.
- 14.1.1.5 Volusia County Growth Management staff shall notify the City of DeLand staff in case of any proposed land use amendment within the DeLand Urban Reserve Area.
- 14.1.1.6 The Volusia County Comprehensive Plan and all Plan amendments shall be submitted to the Volusia County Growth Management Commission to ensure consistency with adjacent local governments.
- 14.1.1.7 Volusia County shall continue to support and cooperate with the East Central Florida Regional Planning Council and the St. Johns River Water Management District and other appropriate agencies.
- 14.1.1.8 The Volusia County Comprehensive Plan shall continue to be coordinated with the Florida Department of Transportation's Highway System Plan to the maximum extent possible.
- 14.1.1.9 Volusia County and its municipalities shall continue to coordinate to the maximum extent feasible to achieve a consistent and compatible County-wide transportation system.

- 14.1.1.10 Volusia County shall continue to coordinate to the maximum extent feasible with the Metropolitan Planning Organization to achieve consistent and compatible area-wide transportation planning.
- 14.1.1.11 Volusia County shall maintain close contact with public utilities that provide essential services and develop guidelines to assure continuity and availability of service.
- 14.1.1.12 Volusia County and the Volusia County School Board have adopted an interlocal agreement to facilitate a joint planning process. The agreement ensures that the development of school facilities and supporting land use, services, and infrastructure are coordinated through the joint review and sharing of plans, programs, and data between the two agencies.
- 14.1.1.13 The County shall develop, in conjunction with other local governments within and adjacent to Volusia County, a permit tracking system. This system shall require that each jurisdiction provide, on a timely basis, information on development/building activity. The information will be used to perform areawide planning studies for facilities and land use.
- 14.1.1.14 The Volusia Growth Management Commission requires a comprehensive traffic study for any development proposed for the Volusia County Comprehensive Plan Amendment Cycle (93-2) Southeast and Halifax Activity Centers where the proposed development program would generate trips in excess of 10% Level of Service "C" peak hour traffic volumes (significance) for any roadway segment in the County's Transportation Element. The traffic study shall be submitted to the Volusia Growth Management Commission for a determination of consistency. The Volusia Growth Management Commission shall review the traffic study based on the criteria expressly established in Volusia County Ordinance 87-24, as amended, and issue a determination of no adverse impact to adjacent local governments. Unless and until the Commission finally determines that the study demonstrates that no adverse impacts will occur on adjacent jurisdictions, no development with the traffic impacts described above shall be permitted on any of the property covered by said Map Amendments.
- 14.1.1.15 Volusia County shall coordinate with Florida Inland Navigation District (FIND) to ensure availability of dredge spoil sites required for the safe and efficient operation of the Intracoastal Waterway.

**OBJECTIVE:**

- 14.1.2 Volusia County shall negotiate interlocal agreements coordinating land and planning development activities to allow for orderly growth and facilitate the efficient provision of government services and facilities. The County shall coordinate with those State, regional or local entities having operation and maintenance responsibility for public facilities when establishing level of service standards. The interlocal agreements may include, but not be limited to, the following topics:
- \* Land Use
  - \* Transportation
  - \* Recreation
  - \* Utility Services
  - \* Conservation

- \* Housing
- \* Libraries
- \* Schools

POLICIES:

- 14.1.2.1 Volusia County shall negotiate interlocal agreements addressing extra-jurisdictional service delivery when increased efficiency and effectiveness will be achieved.
- 14.1.2.2 Volusia County shall negotiate interlocal agreements with municipalities in order to facilitate the orderly and efficient provision of water and sewer services within adjacent unincorporated areas.
- 14.1.2.3 County service areas may include undeveloped land inside existing unincorporated urban areas where the developer agrees to provide urban services through private means. In this instance, the necessary facilities and services are guaranteed by an enforceable development agreement. An enforceable development agreement may include, but is not limited to, development agreements pursuant to Section 163.3220, Florida Statutes (F.S.) or an agreement or development order issued pursuant to Chapter 380, (F.S.).
- 14.1.2.4 The Halifax and Indian River Task Force shall continue to coordinate with local, regional, State and Federal agencies to focus on the protection of the Halifax River (including Spruce Creek and the Tomoka River) and the Indian River/Mosquito Lagoon. By 1999, the County in conjunction with the Halifax and Indian River Task Force shall investigate the feasibility of expanding the Halifax and Indian River Task Force focus to include the St. Johns River.

OBJECTIVE:

- 14.1.3 Volusia County shall resolve inconsistencies which may arise between the County and local governments by utilizing the informal and formal negotiating techniques described below.

POLICIES:

- 14.1.3.1 Volusia County shall utilize the informal mediation process of the East Central Florida Regional Planning Council to resolve planning-related conflicts between the County and adjacent local governments when appropriate.
- 14.1.3.2 Volusia County shall utilize the Recommended Conflict Resolution Program developed for the Volusia County Coastal Management Element, to the degree possible, to resolve planning-related conflict.
- 14.1.3.3 Volusia County shall expand the Recommended Conflict Resolution Program to include all cities and the School Board within Volusia County.